

## Message Text

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ACTION EA-14

INFO OCT-01 EUR-25 NEA-14 ISO-00 CIAE-00 DODE-00 PM-07

H-03 INR-11 L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01

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R 131534Z SEP 74

FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC 2497

INFO AMEMBASSY ISLAMABAD

AMCONSUL LENINGRAD

AMEMBASSY NEW DELHI

AMEMBASSY PHNOM PENH

AMEMBASSY TEHERAN

USMISSION USUN

C O N F I D E N T I A L MOSCOW 13946

E.O. 11652 GDS

TAGS: PFOR, UNGA, UR, CB

SUBJ: UNGA: SOVIET ATTITUDE ON KHMER REPRESENTATION AND NUCLEAR

FREE ZONES

REF: A. USUN 3138

B. MOSCOW 13620

C. STATE 192437

D. STATE 192560

E. STATE 184584

1. SUMMARY: THE SOVIETS WILL SUPPORT THE SEATING OF SIHANOUK'S GRUNK IN PLACE OF THE GKR IN THE UN BUT WILL NOT PUSH THE ISSUE. ON THE IRANIAN AND PAKISTANI PROPOSALS FOR NUCLEAR FREE ZONES (NFZS) IN THE MIDDLE EAST AND SOUTH ASIA, THEY FIND THE ITEMS TOO VAGUE TO RESPOND DEFINITIVELY. SOVIET VIEWS ON THE PALESTINIAN ITEM REPORTED SEPTEL. END SUMMARY.

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2. I CALLED ON TIMERBAYEV, DEPUTY CHIEF OF THE MFA'S INTERNATIONAL ORGANIZATIONS DIVISION TO REITERATE THE SECRETARY'S PERSONAL CONCERN ON THE KHMER REPRESENTATION QUESTION AND TO PRESENT IN DETAIL THE ARGUMENT IN REFTELS C, D AND E. (ISRAELYAN, THE CHIEF OF THE IO DIVISION, HAD TWICE POSTPONED SCHEDULED APPOINTMENTS DUE TO MEETINGS WITH VISITING DELEGATIONS.)

3. TIMERBAYEV, READING CAREFULLY FROM A PREPARED POSITION PAPER, SAID THAT THE SOVIET UNION SUPPORTS THE "PATRIOTIC FORCES" IN CAMBODIA AND STANDS FOR A SOLUTION TO THE PROBLEM WHICH TAKES ACCOUNT OF THE "BASIC INTERESTS" OF THE CAMBODIAN PEOPLE. HE NOTED THAT IN THE LAST UNGA, THE SOVIETS HAD SUPPORTED THE ITEM ON THE "RESTORATION OF THE LEGITIMATE RIGHTS" OF GRUNK AND HAD VOTED AGAINST DEFERRAL. THIS YEAR THE SOVIETS WILL AGAIN SUPPORT A RESOLUTION TO SEAT GRUNK IF SUCH A DRAFT IS PRESENTED AND IF IT IS PUT TO A VOTE. THE SOVIETS, HE EMPHASIZED, WILL NOT PROPOSE A RESOLUTION AND WILL NOT PUSH IT, BUT WILL VOTE FOR IT. MOSCOW WILL FOLLOW THE MAJORITY OF THE NON-ALIGNED ON THE MATTER. CHINA, HOWEVER, IS PROMOTING IT ACTIVELY.

4. COMMENT: TIMERBAYEV'S STATEMENT REMOSES THE AMBIGUITY THAT THE SOVIETS HAD EXPRESSED EARLIER (REF B). HE MADE NO ATTEMPT TO ANSWER THE ARGUMENTS I RAISED, EITHER IN HIS STATEMENT OR IN THE DISCUSSION WHICH FOLLOWED. MOSCOW OBVIOUSLY FEELS CONSTRAINED TO SUPPORT GRUNK TO AVOID NON-ALIGNED PRESSURE AND TO AVOID LEAVING PEKING WITH ALL THE MARBLES. END COMMENT.

5. BRITISH AMBASSADOR GARVEY CALLED ON NEMCHINA, CHIEF OF THE MFA SOUTHEAST ASIA DIVISION, LAST WEEK ABOUT CAMBODIA, AND WAS TOLD THAT CONTINUED U.S. SUPPORT FOR THE GKR WAS KEEPING THE FIGHTING GOING AND THAT CERTAIN WESTERN COUNTRIES WERE TRYING TO SETTLE THE CAMBODIAN QUESTION BEHIND THE BACKS OF THE KHMER PEOPLE. GARVEY COULD NOT GET NEMCHINA TO SPECIFY WHICH COUNTRIES HE MEANT. NEMCHINA COMMENTED THAT THE PROSPECT OF TALKS CONFIDENTIAL

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BETWEEN THE VARIOUS CAMBODIAN PARTIES WAS VERY SLIM. ON THE UN, HE AFFIRMED THAT THE SOVIETS WOULD SUPPORT THE SEATING OF THE "PATRIOTIC FORCES." HE SPECULATED THAT TWO RESULTS WERE POSSIBLE: EITHER THE GRUNK WOULD BE SEATED OR THE QUESTION WOULD AGAIN BE POSTPONED.

6. IN VIEW OF TIMERBAYEV'S INTEREST IN DISARMAMENT MATTERS, I ALSO ASKED ABOUT THE PAKISTANI PROPOSAL FOR

A NFZ IN SOUTH ASIA. HE SAID THAT THE SOVIETS HAVE NOT YET DECIDED THEIR POSITION. HE COMPARED THE PAKISTANI PROPOSAL WITH THE IRANIAN ONE FOR A MIDDLE EAST NFZ. IN PRINCIPAL, HE SAID, THE SOVIET UNION FAVORS NFZS BUT EACH PROPOSAL MUST BE EXAMINED FOR ITS MOTIVES, ITS SUBSTANCE AND ITS DETAILS. IN BOTH PAKISTAN AND IRANIAN ITEMS, THE AREA OF JURISDICTION AND OTHER DETAILS WERE TOO VAGUE. THUS, MOSCOW FINDS IT DIFFICULT TO RESPOND.

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## Message Attributes

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**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
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**Disposition Comment:** 25 YEAR REVIEW  
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